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FINANCING OF THE UNITED NATIONS PEACE-KEEPING FORCES IN THE MIDDLE EAST

United Nations Disengagement Observer Force

Report of the Secretary-General

Addendum

EXECUTIVE SUMMARY

The present report includes the revised financial performance report for the United Nations Disengagement Observer Force (UNDOF) for the period from 1 December 1993 to 30 November 1994, reflecting an overall savings of $805,000 gross ($891,000 net). It also provides information regarding the status of assessed contributions for UNDOF as at 31 March 1995 for the period from inception to 30 November 1994, which indicates that outstanding assessments amounted to $61.4 million.

The action to be taken by the General Assembly is set out in paragraph 6 of the report, including a decision to credit Member States the amount of the unencumbered balance of $891,000 against their assessments in respect of such future mandate period(s) as may be approved by the Security Council.

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I. INTRODUCTION

1. The General Assembly, in paragraph 12 of its resolution 49/225 of 23 December 1994, requested the Secretary-General to submit to the Assembly, through the Advisory Committee on Administrative and Budgetary Questions, a financial performance report for the United Nations Disengagement Observer Force (UNDOF) for the period from 1 December 1993 to 30 November 1994. The present report is submitted in accordance with that request.

2. In annex I, the apportionment of resources provided to UNDOF, as shown in column 1, is compared with the actual expenditure shown in column 2 for the period from 1 December 1993 to 30 November 1994 by budget line item. The savings or overruns in column 3 reflect the difference between the original apportionment and actual expenditure, resulting in an unencumbered balance in the amount of $805,000 gross ($891,000 net).

3. The actual expenditure when compared with the estimated expenditure presented in the previous financial performance (A/49/553, annex I, column 2), shows an overestimation of expenditure of $432,000 in the original report. That reduction in recorded expenditure for the period is due for the most part to the projected expenditures through the end of the mandate period that were included in the data at the time of the preparation of the report in July 1994. The differences shown between the estimated and the actual expenditures confirm the view that performance reports should be prepared only after the relevant financial period has ended, when actual data in expenditure become available.

4. Supplementary information on the financial performance report is presented by budget line item in annex II. The authorized staffing, incumbency and vacancy rates for civilian and military personnel for the reporting period are shown in annex III. Distribution of civilian and military personnel, as well as transportation and major equipment, by geographical location as at 30 November 1994 are reflected in annexes IV, V and VI, respectively.

II. STATUS OF ASSESSED CONTRIBUTIONS

5. As at 31 March 1995, total amount of $1,084.4 million had been appropriated for UNDOF and the United Nations Emergency Force (UNEF) for the period from inception to 30 November 1994. The assessment among Member States in respect of UNDOF and UNEF for that period is $1,057.6 million. Contributions received for the period amounted to $996.2 million. The outstanding balance of $61.4 million includes an amount of $36 million transferred to a special account in accordance with General Assembly resolution 36/116 A of 10 December 1981 and an amount due of $25.4 million, as indicated in the status of contributions as at 31 March 1995. The following table summarizes the status of contributions for UNDOF for the period from its inception to 30 November 1994:

Status of contributions for the period from inception to 30 November 1994 as at 31 March 1995

(Millions of United States dollars)

		UNDOF and UNEF 1974-1980 a/	UNDOF 25 October 1979 to 30 November 1994	Total
(a)	Resources			
	Amounts appropriated	554.2	530.2	1 084.4
	Additional commitment authority	-	-	-
	Total	554.2	530.2	1 084.4
(b)	Amount assessed			
	Applied credits			
	Staff assessment income	(8.7)	(6.5)	(15.2)
	Unencumbered balance	-	(11.6)	(11.6)
	Net amount assessed	545.5	512.1	1 057.6
(c)	Payments received	(508.0)	(488.2)	(996.2)
(d)	Balance of assessments due	37.5	23.9	61.4

a/ UNEF from inception to liquidation in 1980, UNDOF from inception to 24 October 1979.

III. ACTION TO BE TAKEN BY THE GENERAL ASSEMBLY AT ITS FORTY-NINTH SESSION

6. The action to be taken by the General Assembly at its forty-ninth session in connection with the future financing of UNDOF is as follows: a decision to credit to Member States the amount of the unencumbered balance of $891,000 for the period from 1 December 1993 to 30 November 1994 against their assessments in respect of such future mandate period(s) as may be approved by the Security Council.

ANNEX I

Financial performance report for the period from 1 December 1993 to 30 November 1994

Summary statement

(Thousands of United States dollars)

	Apportionment (1)	Actual expenditure (2)	Savings/(overrun) (3)=(1)-(2)
1. Military personnel costs			
(a) Military observers	-	-	-
(b) Military contingents			
Standard troop cost reimbursement	12 819	12 990	(171)
Welfare	198	198	-
Rations	2 080	2 158	(78)
Daily allowance	491	491	-
Mission subsistence allowance	69	77	(8)
Rotation of contingents	1 553	1 335	218
Clothing and equipment allowance	888	888	-
Subtotal	18 098	18 137	(39)
(c) Other costs pertaining to military personnel			
Contingent-owned equipment	462	408	54
Death and disability compensation	300	300	-
Subtotal	762	708	54
Total, line 1	18 860	18 845	15
2. Civilian personnel costs			
(a) Civilian police	-	-	-
(b) International and local staff			
International staff salaries	1 785	1 878	(93)
Local staff salaries	1 092	1 059	33
General temporary assistance	134	130	4
Overtime	30	55	(25)

	Apportionment (1)	Actual expenditure (2)	Savings/ (overrun) (3)=(1)-(2)
Common staff costs	1 746	1 628	118
Other travel costs	46	67	(21)
Subtotal	4 833	4 817	16
(c) International contractual personnel	-	-	-
(d) United Nations Volunteers	-	-	-
(e) Government-provided personnel	-	-	-
(f) Civilian electoral observers	-	-	-
Total, line 2	4 833	4 817	16
3. Premises/accommodation			
Rental of premises	213	122	91
Maintenance supplies	513	499	14
Maintenance services	350	304	46
Utilities	255	255	-
Construction/prefabricated buildings	356	395	(39)
Total, line 3	1 687	1 575	112
4. Infrastructure repairs	-	-	-
5. Transport operations			
Purchase of vehicles	172	123	49
Workshop equipment	126	92	34
Spare parts, repairs and maintenance	811	785	26
Petrol, oil and lubricants	1 090	987	103
Vehicle insurance	166	166	-
Total, line 5	2 365	2 153	212
6. Air operations	-	-	-
7. Naval operations	-	-	-

	Apportionment (1)	Actual expenditure (2)	Savings/ (overrun) (3) = (1) - (2)
8. Communications			
(a) Complementary communications			
Communications equipment	300	353	(53)
Spare parts and supplies	235	167	68
Workshop and test equipment	75	41	34
Commercial communications	33	41	(8)
Subtotal	643	602	41
(b) Main trunking contract	-	-	-
Total, line 8	643	602	41
9. Other equipment			
Office furniture and equipment	99	67	32
Data-processing equipment	-	-	-
Generators	130	-	130
Observation equipment	101	17	84
Medical and dental equipment	67	28	39
Accommodation equipment	132	109	23
Miscellaneous equipment	75	75	-
Spare parts, repairs and maintenance	320	234	86
Total, line 9	924	530	394
10. Supplies and services			
(a) Miscellaneous services			
Audit services	16	16	-
Contractual services	146	146	-
Data-processing services	-	-	-
Security services	24	-	24
Medical treatment and services	80	80	-
Miscellaneous other services	50	50	-
Subtotal	316	292	24

	Apportionment (1)	Actual expenditure (2)	Savings/ (overrun) (3) = (1) - (2)
(b) Miscellaneous supplies			
Stationery/office supplies	120	120	-
Medical and dental supplies	124	95	29
Sanitation and cleaning materials	75	75	-
Uniform items, flags and decals	122	134	(12)
Field defence stores	33	33	-
Quartermaster and general stores	470	412	58
Subtotal	944	869	75
Total, line 10	1 260	1 161	99
11. Election-related supplies and services	-	-	-
12. Public information programmes	-	-	-
13. Training programmes	-	-	-
14. Mine-clearing programmes	-	-	-
15. Assistance for disarmament and demobilization	-	-	-
16. Air and surface freight			
Commercial freight and cartage	160	160	-
Total, line 16	160	160	-
17. Integrated Management Information System	60	60	-
18. Support account for peace-keeping operations	411	409	2
19. Staff assessment	957	1 043	(86)
Gross total, lines 1-19	32 160	31 355	805
20. Income			
Staff assessment	(957)	(1 043)	86
Other	(15)	(15)	-
Subtotal	(972)	(1 058)	86
Net total, lines 1-20	31 188	30 297	891

	Apportionment (1)	Actual expenditure (2)	Savings/ (overrun) (3) = (1) - (2)
21. Voluntary contributions in kind	-	-	-
Total resources	31 188	30 297	891

ANNEX II

Financial performance report for the period from 1 December 1993 to 30 November 1994

Supplementary information

(United States dollars)

	Savings/ (overrun)
1. Military personnel costs	15 000
(a) Military observers	-
(b) Military contingents	(39 000)

1. The overexpenditure under this heading was a result of higher requirements for standard troop cost reimbursement ($171,000) due to the delayed departure of the Finnish contingent in December 1993, to additional ration costs ($78,000) to replenish UNDOF's provisions inventory to a level sufficient to sustain operations while newly sought commercial ration contracts were being established, and to slightly higher than anticipated travel costs ($8,000). Those overruns were offset in part by savings under rotation of contingents ($218,000) due to favourable commercial and government-provided aircraft service rates.

(c) Other costs pertaining to contingents	54 000

2. This saving was attributed to delays in the establishment of letters of assist for contingent-owned equipment, which would result in some deliveries being carried forward into the next mandate period. The amount allocated under this heading has been fully obligated to cover potential claims for death, disability or injury of military personnel.

2. Civilian personnel costs	16 000
(a) Civilian police	-
(b) International and local staff	16 000

3. Savings totalling $155,000 from local staff salaries ($33,000), common staff costs ($118,000) and general temporary assistance ($4,000) were offset in part by additional requirements totalling $139,000 under international staff salaries ($93,000), overtime ($25,000) and other travel costs ($21,000). The savings under local staff salaries, common staff costs and general temporary assistance were attributable to vacancies, as reflected in annex III. Overexpenditure under international staff salaries was due to actual costs exceeding standard salary costs (Version 42). Moreover, the actual salary levels of international staff on board were higher than average. Higher requirements under overtime and other travel costs were a result of the peak

workload associated with moving UNDOF headquarters to Camp Faouar. While the cost estimate for international staff salaries and common staff costs were based on a vacancy rate of 5 per cent, general temporary assistance was based on a zero vacancy rate.

(c) International contractual personnel ..... -

(d) United Nations Volunteers ..... -

(e) Government-provided personnel ..... -

(f) Civilian electoral observers ..... -

3. Premises/accommodation 112 000

4. Savings under this heading were attributed to a decrease in requirements for rental of premises ($91,000) as a result of the relocation of UNDOF headquarters from Damascus to Camp Faouar. Additional savings under maintenance supplies and services ($60,000) were realized because of lower project costs. Those savings were offset slightly by overexpenditure under construction/ prefabricated buildings ($39,000) resulting from an increase in the cost of local construction and building materials as enacted by the Government of the Syrian Arab Republic effective 1 May 1994.

4. Infrastructure repairs ..... -

5. Transport operations 212 000

5. A total savings of $212,000 was reported under purchase of vehicles ($49,000), workshop equipment ($34,000), spare parts, repairs and maintenance ($26,000) and petrol, oil and lubricants ($103,000). Savings resulted from procurement delays for one forklift, related workshop equipment and spare parts, as well as conservation of petrol, oil and lubricants resulting from lengthy non-availability of vehicles due to intensive maintenance requirements of ageing vehicles.

6. During the reporting period, $123,000 was utilized for the acquisition of one fuel truck ($53,850), one water truck ($63,900) and for the freight cost of approximately $5,250 for one light cargo truck transferred from the United Transitional Authority in Cambodia (UNTAC). A comparison of the number and type of vehicles as per the original configuration and those actually purchased in the current financial period is shown in the table below:

Type of vehicle	Number of vehicles		
	Budgeted	Actual	Difference
Commercial pattern vehicles			
Truck, ambulance	2	-	2
Truck, cargo, light	1	1 a/	
Forklift	1	-	1
Truck, fuel	-	1	(1)
Truck, water	-	1	(1)
Subtotal	4	3	1
Contingent-owned equipment			
Truck, heavy cargo	4	-	4
Truck, medium cargo	3	-	3
Fire-fighting trailer	2	-	2
Truck, water	1	-	1
Truck, heavy	1	-	1
Truck, recovery	1	-	1
Specialized vehicle	1	-	1
Subtotal	13	-	13
Total	17	4	13

a/ From the United Nations Iraq-Kuwait Observer Mission (UNIKOM).

6. Air operations ..... -

7. Naval operations ..... -

8. Communications 41 000

(a) Complementary communications 41 000

7. Savings under spare parts and supplies ($68,000) and workshop and test equipment ($34,000) were due to delays in procurement. Those savings were offset by slightly higher than expected commercial communications usage ($8,000) and an overrun in communications equipment ($53,000) due to delayed procurement of the satellite earth station, which although budgeted for procurement in 1992/93, was only contracted for in 1993/94 as a result of administrative delays.

(b) Main trunking contract ..... -

9. Other equipment 394 000

8. Savings were realized in the categories of office furniture and equipment ($32,000), generators ($130,000), observation equipment ($84,000), medical and dental equipment ($39,000), accommodation equipment ($23,000) and spare parts, repairs and maintenance ($86,000). Requisitions for items such as generators, binoculars, refrigerators and kitchen equipment were submitted towards the end of the mandate period. Actual procurement and delivery of those items were accomplished during the subsequent mandate period, resulting in savings during the period under review.

10. Supplies and services 99 000

9. Savings under security services ($24,000) were due to lower requirements attributed to the relocation of headquarters from Damascus to Camp Faouar. Savings under medical and dental supplies ($29,000) were due to lower than anticipated requirements. Also, savings under quartermaster and general stores ($58,000) resulted from the mild winter, creating a lower than normal demand for a variety of heating fuels. An additional requirement of $12,000 under uniform items, flags and decals was due to slightly higher commercial prices.

11. Election-related supplies and services ..... -

12. Public information programmes ..... -

13. Training programmes ..... -

14. Mine-clearing programmes ..... -

15. Assistance for disarmament and demobilization ..... -

16. Air and surface freight ..... -

10. The authorized amount was sufficient to cover the costs under this item.

17. Integrated Management Information System ..... -

11. The amount authorized for IMIS has been fully utilized.

18. Support account for peace-keeping operations 2 000

12. The amount of $409,000 has been transferred to the support account for peace-keeping operations. Savings under this heading resulted from overall vacancies in staffing of civilian personnel.

19. Staff assessment ..... (86 000)

13. The overrun under this heading resulted from actual costs being higher than standard salary costs (Version 42). Moreover the actual salary levels of international staff on board were higher than average.

ANNEX III

Authorized staffing, incumbency and vacancy rates for the period from 1 December 1993 to 30 November 1994

Grade	Authorized	30 Dec 1993	31 Jan 1994	28 Feb 1994	31 Mar 1994	30 Apr 1994	31 May 1994	30 Jun 1994	31 Jul 1994	31 Aug 1994	30 Sep 1994	31 Oct 1994	30 Nov 1994	Average
Civilian personnel														
Professional category and above														
ASG	1	1	1	1	1	1	1	1	1	1	1	1	1	1
P-5	1	1	1	1	1	1	1	1	1	1	1	1	1	1
P-4	1	-	-	-	-	-	-	-	-	-	-	-	1	0
P-3	2	-	-	-	-	-	-	-	-	-	-	-	2	0
	5	2	2	2	2	2	2	2	2	2	2	2	5	2.25
Vacancy rate (percentage)		60	60	60	60	60	60	60	60	60	60	60	-	55
General Service and other categories														
Field Service	26	27	26	25	25	24	25	24	23	23	22	25	20	24
General Service (Other level)	5	5	5	5	5	4	4	4	5	5	5	5	4	5
	31	32	31	30	30	28	29	28	28	28	27	30	24	29
Vacancy rate (percentage)		-3	-	3	3	10	6	10	10	10	13	3	23	7
Total, international staff	36	34	33	32	32	30	31	30	30	30	29	32	29	31
Vacancy rate (percentage)		6	8	11	11	17	14	17	17	17	19	11	19	14
Local staff	84	84	82	80	82	83	83	80	81	81	81	80	79	81
Vacancy rate (percentage)		-	2	5	2	1	1	5	4	4	4	5	6	3
International contractual personnel	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Vacancy rate (percentage)		-	-	-	-	-	-	-	-	-	-	-	-	-
Total, civilian staff	120	118	115	112	114	113	114	110	111	111	110	112	108	112
Vacancy rate (percentage)		2	4	7	5	6	5	8	8	8	8	7	10	6
Military personnel														
Military contingents	1 036	1 130	1 035	1 037	1 037	1 036	1 031	1 038	1 031	1 035	1 032	1 030	1 030	1 033
Vacancy rate (percentage)		-9	1	-	-	-	-	-	-	-	-	-	-	-

ANNEX IV

Distribution of civilian personnel by geographical location as at 30 November 1994

Headquarters, Damascus	International	Local
Force Commander's Office	2	-
Chief Administrative Officer	2	-
Personnel Section	2	1
Communications Section	12	13
Finance Section	3	6
General Services	5	28
Procurement	4	8
Transport	4	27
Electronic Data-Processing Section	2	1
TOTAL	36	84

ANNEX V

Distribution of military personnel by geographical location as at 30 November 1994

	Head-quarters	Infantry	Support units	Total
Military personnel				
AUSBATT	33	431	-	464
CANCON	15	-	200	215
POLBATT	29	328	-	357
Total	77	759	200	1 036

ANNEX VI

Distribution of transportation and major equipment by geographical location as at 30 November 1994

	Head-quarters	AUSBATT	CANCON	POLBATT	Total
Generators					
600 KVA	1	2	-	-	3
202 KVA	2	-	4	-	6
80 KVA	4	7	2	7	20
25 KVA	7	10	-	-	17
12 KVA	8	34	3	32	77
7 KVA	7	-	-	-	7
Total	29	53	9	39	130
Computers					
Desktop	140	16	14	19	189
Laptop/notebook	19	-	1	2	22
Printers	89	8	2	8	107
Servers	9	-	-	-	9
Total	257	24	17	29	327
Communications equipment					
VHF equipment					
Repeaters	20	-	-	-	20
Base stations	3	4	4	9	20
Mobile sets	254	22	6	18	300
Portable sets	45	7	2	6	60
Pagers	40	-	-	-	40
Military VHF sets	-	185	13	143	341
HF equipment					
Base stations	1	-	1	-	2
Mobile sets	4	-	-	-	4
Total	367	218	26	176	787

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	Head-quarters	AUSBATT	CANCON	POLBATT	Total
Office equipment					
Copiers, large	8	1	1	1	11
Copiers, medium	9	5	4	5	23
Facsimile machines	16	2	1	3	22
Typewriters, electric	42	12	10	1	65
Typewriters, manual	180	51	32	23	286
Total	255	71	48	33	407
Transportation					
General purpose vehicles					
Car, heavy/medium	4	-	-	-	4
Car, light	27	3	4	3	37
Jeep, light	-	6	-	-	6
Jeep, medium	61	20	6	35	122
Jeep, heavy	-	6	-	-	6
Bus, light	16	11	8	7	42
Bus, medium	-	3	3	3	9
Truck, cargo, light	7	9	11	10	37
Truck, cargo, medium	-	14	5	11	30
Truck, cargo, heavy	-	1	8	-	9
Total	115	73	45	69	302
Special purpose vehicles					
Truck, ambulance	-	4	1	4	9
Truck, W/HIAB, crane	1	-	1	-	2
Truck, crane	-	-	1	-	1
Truck, dump	-	2	1	2	5
Truck, fuel	-	3	-	2	5
Truck, sewage	-	1	-	1	2
Truck, refrigerator	-	1	3	1	5
Truck, snow	-	4	-	-	4
Truck, water	-	5	-	5	10

	Head-quarters	AUSBATT	CANCON	POLBATT	Total
Truck, fire-fighting	-	1	1	-	2
Truck, recovery, heavy	-	-	2	-	2
Truck, recovery, medium	1	-	-	-	1
Truck, tractor	-	-	3	-	3
Total	2	21	13	15	51
Engineering equipment					
Excavator	-	-	1	-	1
Bulldozer	-	-	3	-	3
Front-end loader	-	1	1	1	3
Road grader	-	-	1	-	1
Total	-	1	6	1	8
Forklift	2	-	5	-	7
Armoured vehicle	-	5	1	6	12
Total	2	5	6	6	19
Grand total	119	100	70	91	380
Accommodation					
Prefabricated housing units	2	19	13	27	61
Ablution units	-	-	1	1	2
Kitchen/dining halls	2	-	-	-	2
Total	4	19	14	28	65
Fuel tanks					
Gasoline	1	-	3	-	4
Diesel	1	-	2	-	3
Kerosene	-	-	3	-	3
Total	2	-	8	-	10